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should engage in the cement-contracting business without a license from the city council and without filing a bond with the city guaranteeing the proper construction of work undertaken by the licensee. *Held*, that the ordinance is unconstitutional. *State ex rel. Sampson* v. *City of Sheridan*, 170 Pac. 1 (Wyo.).

The proper exercise of the police power permits regulation in the interest of the peace, comfort, convenience, and prosperity of the community. See The Minnesota Rate Cases, 230 U.S. 352, 404. In the interest of the prosperity of the community certain lines of business endeavor may be regulated with a view to protecting the people thereof against their own improvidence and bad judgment. Thus dealers in investment securities may be licensed under the supervision of the state. Hall v. Geiger-Jones Co., 42 U.S. 539. Similarly the practice of encouraging retail sales by means of "trading stamps" may be regulated. Rast v. Van Deeman & Lewis, 240 U.S. 342. But the rule of these cases does not go so far as to permit indiscriminate regulation of any business or occupation as such. Power to regulate should turn largely on the actual existence of the evil sought to be remedied and the magnitude thereof. Of necessity this is an elastic standard. Thus on the validity of license restrictions imposed on itinerant merchants there is a decision each way. State v. Conlon, 65 Conn. 478, 33 Atl. 519; State v. Harrington, 68 Vt. 622, 35 Atl. 515. Under this principle there is no occasion to quarrel with the decision in the present case.

Public Lands — Bonâ Fide Purchaser of Certificate of Allotment — Rights to Improvements. — The issue of a certificate of allotment of lands under the Choctaw-Chickasaw Agreement was procured by fraud. The certificate was then sold to a bonâ fide purchaser. Upon discovery of the fraud the certificate was held for cancellation and the land allotted to others. The bonâ fide purchaser seeks by mandamus to have a patent issued to him. Held, that the writ should not be granted. Duncan Townsite Co. v. Lane, 38 Sup.

Ct. Rep. 99.

A bona fide purchaser of a fraudulently obtained certificate of allotment of public lands who later and in good faith secures a patent is protected. United States v. Clark, 200 U. S. 601; People v. Swift, 96 Cal. 165, 31 Pac. 16. See 19 HARV. L. REV. 542. But if the purchaser has not secured the patent, and has only the certificate, he has merely an equity and is not protected against the legal owner. Hawley v. Diller, 178 U. S. 476. The principal case suggests the question of whether a bona fide purchaser of a fraudulently secured certificate, who in good faith improves the premises but fails to secure legal title, is entitled to any relief. The general rule is that if a person honestly believing himself rightfully in possession makes improvements he may set off the value of such improvements in any equitable action by the true owner. Green v. Biddle, 8 Wheat. (U. S.) 1. The theory is that the true owner must do equity if he seeks the aid of equity. But affirmative action on the motion of one who makes such improvements is denied. Putnam v. Ritchie, 6 Paige (N. Y.) 390. The theory is that whatever is attached to the land becomes a part of the land and belongs to the owner. The result is that justice is secured by invoking a technical rule in the one case, and that there is a failure of justice for the same reason in the other. This seems a desirable situation for an application of the principle of unjust enrichment. Bright v. Boyd, I Story (U. S. Dist. Ct.), 478, 2 Story (U. S. Dist. Ct.), 605. See 2 STORY, EQUITY JURISPRUDENCE, § 799 b (n.).

Public Service Companies — Excuses for Not Serving — Failure of Supply. — Relator applied for a connection to the respondent natural gas company. Before time to make the connection, there was a period of fifteen or twenty days of extremely cold weather; and, although the supply of gas